

Sl. 23
21/1/15

IN THE HIGH COURT OF JUDICATURE AT PATNA

(Civil Writ Jurisdiction)

C.W.J.C. No...../2015

Naresh Kumar Mandal

Petitioner.

Vs.

The State of Bihar and others

Respondents.

Subject:- termination (Gazette of Service)

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IN THE HIGH COURT OF JUDICATURE AT PATNA

(Civil Writ Jurisdiction)

C.W.J.C. No...../2015

Naresh Kumar Mandal --- *Petitioner.*

Vs.

The State of Bihar and others --- *Respondents.*

Synopsis

The present writ petition is being preferred an appropriate writ/writs for quashing the order under memo no. 781 dated 07.09.2013 passed and issued by district Agriculture Officer, Madhepura whereby and whereunder his selection was canceled as a penal consequences as – Kisan Salahkar even without contemplating or holding a regular departmental proceedings for a fair and impartial orders which are required on or before adverse orders.

List of Dates

07.04.11:- The District Agriculture Officer, Madhepura in terms of government decision and its communication had issued the memo no. 521 dated 7.4.11 had directed for

submission of joining in Officer of Block Agriculture Officer and report it in his office.

29.02.12:- The Block Development Officer-cum-Charge Officer Puraini had issued memo no. 250 dated 29.2.12 and pass the order of his deputation alongwith others for census work which was going to be commenced from 15th March, 2012.

26.03.13:- Block Development Officer Puraini had issued memo no. 186-2 dated 26.3.13 and allotted him certain works as directed by D.M. Madhepura by placing him on deputation.

07.09.13:- The District Agriculture Officer, Madhepura had issued memo no. 781 dated 7.9.13 and cancelled his appointment/engagement as penal consonance referring the several allegations including puraini P.S. Case No. 16/13 dated 7.2.13 and 88/09 dated 18.11.09 even without contemplating departmental proceeding with charges and charge sheet at any point of time.

Hence, this writ application.

IN THE HIGH COURT OF JUDICATURE AT PATNA
(Civil Writ Jurisdiction)

C.W.J.C. No...../2015

In the matter of an application
under Article 226 of the
Constitution of India;

And

In the matter of:-

Naresh Kumar Mandal, Son of Late Patwari Mandal, resident at
Puraini, P.O.+P.S. Puraini, District Madhepura.

.....*Petitioner.*

Versus

1. The State of Bihar.
2. The District Magistrate, Madhepura.
3. The District Agriculture Officer, Madhepura, Madhepura.

4. The Block development Officer, Purani, P.O.+P.S. Puraini, District Madhepura.
5. B.A.O., Purani, P.O.+P.S. Puraini, District Madhepura.

.....Respondents.

To,

The Hon'ble Mr. Justice L. Narasimha Reddy, the Chief Justice of the High Court of Judicature at Patna and his companion Justices of the said Hon'ble Court.

The humble petition on behalf of
the petitioner above named;

Most Respectfully Sheweth:

1. That present writ petition is being preferred for issuance of appropriate writ/writs for quashing the order under memo no. 781 dated 07.09.2013 passed and issued by district Agriculture Officer, Madhepura whereby and whereunder his selection was canceled as a penal consequences as – Kisan Salahkar even without contemplating or holding a regular departmental proceedings for a fair and impartial orders which are required on or before adverse orders as well as for other

necessary relief/reliefs to the basis of the facts and circumstances of case as enumerated and stated hereinafter.

2. That the substantial questions of law involved in present writ petition are as follows:-

- (i) Whether the authority concerned had justified while imposing the punishment as a penal consequences even without contemplating a regular departmental proceeding against him which are basic requirement for a fair and partial inquiry?
- (ii) Whether the authority concerned had failed to appreciate that by virtue of law enacted by a Government and law interpreted by temple of justices is quite obvious that no adverse order is permissible in absence of fair and impartial enquiry or in other words without observing requirement of natural justice as it is a basic and elementary law?
- (iii) Whether the respondent authorities had failed to appreciate that the law required to contemplate a proceeding served the charge sheet with allegation,

appoint inquiry authority and conclude the same on or after due deliberation and providing adequate reasonable opportunity of hearing to him?

- (iv) Whether the authorities have failed to appreciate that in view of a clean and specific mandates and commends in shorted under constitution specifically and categorically under Article 311 (2) of the Constitution, no one can pass adverse orders in absence of adequate opportunity of hearing?
- (v) Whether the authorities have failed to appreciate that on or after enumerating the claim he referred a detail representation before competent authority with high expectation for adjudication to his claim then the same should have been resolved within a reasonable time or within a time frame?
- (vi) Whether the authorities have failed to appreciate that law did not permit the competent authority to seat as a silent spectator keep mum and leave the issue undecided for an indefinite period rather the

authorities are required to take a decision with appropriate orders keeping in mind the principle of speedy justice which are a constitutional rights.

(vii) Whether the authorities have acted beyond their jurisdiction and committed wrong while imposing punishment without following prescribed procedures and law decided under judicial pronouncement in numerous cases.

(viii) Whether the actions of the respondent authorities are malafide, arbitrary, without jurisdiction as well as abuse of power and authority due to wrong and ulterior motive?

(ix) Whether the actions of respondent authorities are otherwise bad in law and facts and as such it requires interference?

3. That it is stated and humbly submitted that the petitioner is a citizen of India and he is residing well within territorial jurisdiction of this Hon'ble Patna High Court.

4. That it is stated and humbly submitted that the petitioner was appointed as Kisan Salahkar by competent authority on or after completing process required under law as back as 2010. It is pertinent to mention that in pursuance of selection/engagement to said post he submitted joining to authority under Gram Panchayat Raj under Puraini block within district at Madheura. His joining was accepted and necessary permission accorded to execute works entrusted to post.
5. That it is stated and humbly submitted that his work and performance was accepted by all concern including higher officials and as such he possesses clean and clear service records. In other words there was no adverse remarks against him rather his works appreciated.
6. That it is stated and humbly submitted that the District Agriculture Officer, Madhepura in terms of government decision and its communication had issued the memo no. 521 dated 7.4.11 had directed for submission of joining in Officer of Block Agriculture Officer and report it in his office. It was

further indicated that payment of pages dependent upon absentee given by Block Agriculture Officer. The copy of aforesaid order was forwarded to all concerned for further and future action.

The photo copy of memo no. 521 dated 7.4.11 is annexed herewith and marked as Annexure-1 to this writ petition.

7. That it is stated and humbly submitted that it is stated and humbly submitted that the Block Development Officer-cum-Charge Officer Puraini had issued memo no. 250 dated 29.2.12 and pass the order of his deputation alongwith others for census work which was going to be commenced from 15th March, 2012.

The photo copy of memo no. 250 dated 29.2.12 is annexed herewith and marked as Annexure-2 to this writ petition.

8. That it is stated and humbly submitted that Block Development Officer Puraini had issued memo no. 186-2 dated 26.3.13 and allotted him certain works as directed by D.M. Madhepura by placing him on deputation. The fact reveals that keeping in mind his work and performance several works additionally allotted him and in was completed successfully.

The photo copy of memo no. 186-2 dated 26.3.13 is annexed herewith and marked as Annexure-3 to this writ petition.

9. That it is stated and humbly submitted that the District Agriculture Officer, Madhepura had issued memo no. 781 dated 7.9.13 and cancelled his appointment/engagement as penal consonance referring the several allegations including puraini P.S. Case No. 16/13 dated 7.2.13 and 88/09 dated 18.11.09 even without contemplating departmental proceeding with charges and charge sheet at any point of time.

The photo copy of memo no. 781 dated 7.9.13 is annexed herewith and marked as Annexure-4 to this writ petition.

10. That law is settled that no penal consequences against employee shall be allowed to sustain even without holding a regular departmental proceeding on or after service of charge sheet containing the charges with bias wishes a chance to those who are going to be affected from the order of punishment.
11. That it is stated and humbly submitted that by virtue of law enacted, the authorities are required under the law to issue charge sheet against him containing the allegation and appointing inquiry Officer and presenting officer to hold a regular and thorough enquiry. It is further submitted that the authorities are required under the law to give opportunity for examination and cross examination of witnesses to show his bonafide and controvert the allegation under charge-sheet.

12. That it is stated and humbly submitted that the petitioner is entitled for a second show cause with a copy of enquiry report to give his comments and dispute the finding recorded by enquiry authority. However, there is complete lapses on post of authority and no prescribed procedure followed at any point of time.
13. That it is stated and humbly submitted that from fact and circumstances referred above it appears that the order of the challenge is suffered from several infirmities including the non observation requirement of natural justice, it is submitted that the order impugned is a panel consequence upon unfounded allegation in absence of unreasonable opportunity of hearing to disputes and controvert the allegation and show bonafidy. In the said background, the order and the challenge cannot be allowed rather it is a fit to be set aside.
14. That it is stated and humbly submitted that the points which are sum up for consideration before Hon'ble High court whether the authority has justified the importance of punishment and cancel his appointment without competing a

regular departmental proceeding is justified or not. The complete answer of the question is negative as the authority cannot and should not inflict punishment without holding a regular departmental proceeding as the right of representation is not only is a legal right rather the same is a constitutional rights also.

15. That it is stated that on or after careful consideration to facts in the law and its close analysis it would be appropriate that the present writ petition may be allowed with a relief as sought for in para no. 1 in the writ petition.
16. That the writ petitioner has no other efficacious and/or alternative remedy except to move this Hon'ble Court in writ jurisdiction which would be more adequate and proper.
17. That the writ petitioner has not moved this Hon'ble Court, earlier for the grant of relief as mentioned in paragraph no.1 to this writ application.

It is therefore, prayed that your Lordships may graciously be pleased to issue Rule NISI calling upon the respondents with show

cause and after return of the rules if no sufficient cause may be shown make the relief absolute and allow the prayer made in para 1 of the writ application.

And/or

Pass such other order or orders as your Lordships may deem fit and proper.

And for this the petitioner shall ever pray.

Affidavit

I, Naresh Kumar Mandal, aged about 37 years, Son of Late Patwari Mandal, resident at Puraini, P.O.+P.S. Puraini, District Madhepura , do hereby solemnly affirm and state as follows :-

1. That I am petitioner of the case and as such am well acquainted with the facts and circumstances of the case.
2. That the contents of this petition have been read by me which I have fully understood.
3. That the statement made in para nos. 5, 10 to 17.....are true to my knowledge and those mentioned in para nos.....6 to 9.....are true to information derived from the records and rest are by way of submission of this Hon'ble Court.
4. That the annexures are true/photo/typed copies of their respective originals.

कार्यालय-आदेश

सरकार के संयुक्त सचिव, कृषि विभाग, बिहार, पटना के पत्र संख्या 1304 दिनांक 08.03.2010 के आलोक में गठित समिति द्वारा संविदा एवं शर्तों पर किसान सलाहकार का नियोजन करते हुए, उनके नाम के सामने पंचायत आरंभ की जाती है। उन्हें निदेश दिया जाता है कि परियोजना कार्यपालक पदाधिकारी/प्रखंड कृषि पदाधिकारी के कार्यालय में अपना योगदान समर्पित करते हुए उसकी प्रति अद्योहस्ताक्षरी के कार्यालय में समर्पित करेंगे। उनके मानदेय का भुगतान प्रखंड कृषि पदाधिकारी के अनुपस्थिति विवरणी के आधार पर अद्योहस्ताक्षरी के कार्यालय से किया जाना है। इसकी सूचना एक सप्ताह के अन्दर संबंधितों को दी जाय।

क्र.0	प्रखण्ड	अंग्रेजी वर्णमाला के अनुसार पंचायतों का नाम	आदर्श रोस्टर के अनुसार पंचायतों का आरक्षण	आदर्श रोस्टर अनुरूप क्रमांक	आदर्श रोस्टर के अनुरूप किसान सलाहकार का पंचायतवार नियोजन
1	Puraini	Aurai	अत्यन्त पिछड़ा वर्ग	129	नरेश कुमार मंडल
2	Puraini	Durgapur	अनारक्षित		रिक्त
3	Puraini	Ganeshpur	अत्यन्त पिछड़ा वर्ग		रिक्त
4	Puraini	Kursandi	अनारक्षित		रिक्त
5	Puraini	Makadampur	अत्यन्त पिछड़ा वर्ग		रिक्त
6	Puraini	Naradah	अनारक्षित	66	जय कुमार ज्योति
7	Puraini	Puraini	अनारक्षित	9	सजोय कुमार सिंह
8	Puraini	Separdah	अनारक्षित	61	सुबोध कुमार
9	Puraini	Vansh-Gopal	अनारक्षित		रिक्त

ज्ञापांक... 521 / दिनांक... 07-4-11 /

प्रतिलिपि:- संबंधित कर्मियों को सूचनार्थ एवं अनुपालनार्थ प्रेषित।

प्रतिलिपि:- प्रखण्ड विकास पदाधिकारी, पुरैनी / प्रखंड कृषि पदाधिकारी, पुरैनी को सूचनार्थ एवं अनुपालनार्थ प्रेषित।

जिला कृषि पदाधिकारी,
मधेपुरा

जिला कृषि पदाधिकारी,
मधेपुरा

Amr 2 (15)

कार्यालय प्रखण्ड विकास पदाधिकारी -सह- चार्य पदाधिकारी, पुरैनी

पत्रांक..... 250.../दिनांक 29.02.12

प्रेषित : श्री विद्यासागर सिंह, व्याख्याता, करामा महाविद्यालय
पर्यवेक्षक, पुरैनी । भी 0 न 0 - 9939161173

15 मार्च 2012 से प्रारंभ होनेवाले सामाजिक, आर्थिक एवं जातीय जनगणना के लिए आपकी प्रतिनियुक्ति पर्यवेक्षक/प्रगणक के रूप में की जाती है ।

निम्नांकित प्रगणकों के कार्य का पर्यवेक्षण करने हेतु आप अधिकृत किये जाते हैं :-

क्र०	नाम	पदनाम	केन्द्र सं०	प्रगणन ब्लॉक सं०	सम्पर्क सं०
1	श्रीमति संजू सुमन	सेविका, कोयना टोला, पुरैनी	57	95,99,100,101	9951105305
2	श्रीमति रानी कुमारी	सेविका, सिंधिया भित्ता, पुरैनी	55	96,102,103,104	
3	श्री नरेश मंडल	कृषक सलाहकार		105,106,107,108	9969263347
3	श्रीमति प्रतीक्षा कुमारी	सेविका, टाईगर टोला पुरैनी	53	109,110,111,112	9472651229
4	श्रीमति नीलम देवी	सेविका, देवीदस टोला पुरैनी	58	113,114(1), 114(2)	9934368838
5	श्रीमति संगीता कुमारी	सेविका, काली स्थान पुरैनी	51	115, 116, 117	9939867856
6	फरजाना खातुल	सेविका, सहनी टोला पुरैनी	49	118,119,120,121	9931223898
7	श्रीमति सुनैना कुमारी	न्याय सचिव, गणेशपुर		93,94,97,98	
			कुल--	30 ब्लॉक	

सभी प्रगणक अपने-अपने आवंटित प्रगणन ब्लॉक का नजरी नक्सा दो प्रतियों में बनाकर एक प्रति अपने पर्यवेक्षक को देंगे । प्रतिनि युक्त पर्यवेक्षक अधिनस्त प्रगणकों से नजरी नक्सा की एक प्रति प्राप्त कर अपने क्षेत्र का संकलित पर्यवेक्षीय सर्किल नक्सा की प्रति बनाकर उसके अनुरूप कार्य करेंगे ।

चूंकि कार्यक्रम में नजरी नक्सा/पर्यवेक्षीय सर्किल नक्सा काफी महत्वपूर्ण है । अतः इसे बिना चूक के तैयार करना नितान्त आवश्यक है । सभी प्रगणकों को इसकी सूचना दी जा रही है कि दिनांक 04 मार्च 2012 से प्रारंभ होनेवाले प्रा.वेक्षण में सभी प्रगणक एवं पर्यवेक्षक भाग लेना सुनिश्चित करेंगे ।

प्रखण्ड विकास पदाधिकारी
सह- चार्य पदाधिकारी
पुरैनी

प्रखण्ड कार्यालय, पुरैनी "आदेश"

जिला पदाधिकारी, मधेपुरा के आदेशानुसार डीजल अनुदान की राशि वितरण करने हेतु पुरैनी प्रखण्ड के सभी पंचायत सचिव/विषयवस्तु विशेषज्ञ/किसान सलाहकार/प्रमारी प्रखण्ड कृषि पदाधिकारी एवं पर्यवेक्षकों को उनके नाम के सामने अंकित कॉलम के अनुसार प्रतिनियुक्ति की जाती है, निदेश दिया जाता है कि पंचायत अनुश्रवण-सह-निगरानी समिति के सदस्यों की उपस्थिति में किसानों को जाँचोपरांत लाभ देना सुनिश्चित करेंगे तथा वितरण समाप्ति के तुरंत बाद अनुश्रवण-सह-निगरानी समिति का अभिप्राय पर हस्ताक्षर कराकर प्रखण्ड नाजीर के पास शेष बचे राशि तथा अभिप्राय जमा कर एन० आर० लेना सुनिश्चित करेंगे। किसी प्रकार की शिथिलता एवं अनियमितता को गंभीरता से लिया जायेगा तदनुसार कार्रवाई होगी।

कार्यक्रम निम्न प्रकार है :-

क्र०	प्रतिनियुक्त कर्म का नाम एवं पदनाम	आवृत्त पंचायत का नाम	डीजल अनुदान वितरण की तिथि एवं स्थल	प्रतिनियुक्त पर्यवेक्षीय पदाधिकारी का नाम एवं पदनाम	अभ्युक्ति
1.	दिनेश प्र० यादव, पंचायत सचिव, सपरदह	सपरदह	04.04.13 प्रखण्ड परिसर	सुशील कुमार, विषय वस्तु विशेषज्ञ, पुरैनी	
2.	गजेन्द्र प्र० यादव, पंचायत सचिव, मकदमपुर	मकदमपुर			
3.	उपेन्द्र प्र० यादव, पंचायत सचिव, कुरसंडी	कुरसंडी			
	जय कुमार ज्योति किसान सलाहकार, कुरसंडी				
4.	दिनेश प्र० यादव, पंचायत सचिव, औराय	औराय	05.04.13 प्रखण्ड परिसर	युगल प्र० मेहता, प्रमारी कृषि पदाधिकारी, पुरैनी	
	सुबोध कुमार, किसान सलाहकार, औरा				
5.	लड्डु शर्मा, पंचायत सचिव, नरदह	नरदह			
6.	गजेन्द्र प्र० यादव, पंचायत सचिव, वंशगोपाल	वंशगोपाल			
	सनोज कुमार सिंह, किसान सलाहकार, वंशगोपाल				
7.	विन्देश्वरी प्र० यादव, पंचायत सचिव, गणेशपुर	गणेशपुर	06.04.13 प्रखण्ड परिसर	अरविन्द कुमार, विषय वस्तु विशेषज्ञ, पुरैनी	
8.	दिनेश प्र० यादव, पंचायत सचिव, दुर्गापुर	दुर्गापुर			
	नरेश कुमार मंडल, किसान सलाहकार, दुर्गापुर				
9.	नवल प्र० यादव, पंचायत सचिव, पुरैनी	पुरैनी			

इसकी सूचना सभी संबंधितों को दी जाय।

26.03.13

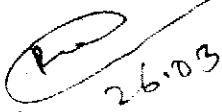
प्रखण्ड विकास पदाधिकारी
पुरैनी

26/3/13

17

ज्ञापांक 186-25 दिनांक 26/3/13

- प्रतिलिपि : सभी पंचायत सचिव, पुरैनी / प्रतिनियुक्त पर्यवेक्षीय पदाधिकारी / प्रभारी प्रखण्ड कृषि पदाधिकारी / विषय वस्तु विशेषज्ञ, पुरैनी / सभी किसान सलाहकार, पुरैनी प्रखण्ड को सूचनार्थ एवं अनुपालनार्थ प्रेषित। निदेश दिया जाता है कि उचित पहचान पर सही किसानों को डीजल अनुदान की राशि वितरण करना सुनिश्चित करेंगे।
- प्रतिलिपि : माननीय प्रमुख / उपप्रमुख / माननीय मुखिया -सह- अध्यक्ष पंचायत अनुश्रवण -सह- निगरानी समिति / आत्मा के अध्यक्ष / पंचायत समिति के सभी सदस्य / सरपंच / पंचायत के सभी वार्ड सदस्य / निगरानी समिति के सभी सदस्य / विगत चुनाव के मुखिया / सरपंच पद के निकटतम पराजित उम्मीदवार को सूचनार्थ एवं अनुरोध है कि निगरानी समिति के देख-रेख में डीजल अनुदान की राशि वितरण करना सुनिश्चित की जाय।
- प्रतिलिपि : प्रखण्ड नाजीर, पुरैनी को सूचनार्थ एवं निदेश दिया जाता है कि वितरण तिथि के पूर्व चेक के माध्यम से राशि उपलब्ध कराना सुनिश्चित करें।
- प्रतिलिपि : थानाध्यक्ष, पुरैनी को सूचनार्थ एवं अनुरोध है कि वितरण के समय विधि-व्यवस्था बनाये रखना सुनिश्चित करेंगे।
- प्रतिलिपि : अनुमंडल पदाधिकारी, उदाकिशुनगंज / जिला कृषि पदाधिकारी, मधेपुरा / जिला पदाधिकारी, मधेपुरा को सादर सूचनार्थ एवं आवश्यक कार्याथ समर्पित।


26.03.13
प्रखण्ड विकास पदाधिकारी
पुरैनी
26/03/13

जिला कृषि कार्यालय, मधेपुरा

कार्यालय-आदेश

श्री नरेश कुमार मंडल, किसान सलाहकार, पुरैनी प्रखण्ड अपने कार्यों से बिना सूचना के लगातार अनुपस्थित, विषय वस्तु विशेषज्ञ से लगातार अभद्र व्यवहार करने के कारण कार्यालय पत्रांक 1147 दिनांक 02.09.2011, 1642 दिनांक 22.10.2011, 143 दिनांक 23.01.2012, 42 दिनांक 29.09.2012 एवं 1164 दिनांक 09.10.2012 के द्वारा स्पष्टीकरण पूछा गया है। उनसे प्राप्त स्पष्टीकरण के अवलोकन से स्पष्ट प्रतीत होता है कि ये लगातार बिना सूचना के अपने कार्य से अनुपस्थित एवं लापरवाही बरती गई है। श्री मंडल द्वारा पुरैनी प्रखण्ड के गरीब महिला किसानों से इंदिरा आवास भूदान करने के नाम पर मो० 2500-2500 रुपये रिश्वत लिये हैं। जिस कारण से दर्ज रिश्वत संख्या 76/13 दिनांक 06.07.2013 के आलोक में दिनांक 07.07.2013 से दिनांक 12.07.2013 तक न्यायिक हिरासत में रहे हैं। पूर्व में भी श्री मंडल के विरुद्ध पुरैनी थाना कांड संख्या 16/13 दिनांक 07.02.2013 एवं 88/09 दिनांक 18.11.2009 दर्ज है।

अतः किसान सलाहकार के मार्गदर्शिका के पृष्ठ संख्या 13 के बिन्दु संख्या 04,05 एवं 06 के अनुसार बिना अनुमति के अनुपस्थित रहने, अनुशासनहीनता एवं कर्तव्य के प्रति लापरवाही के आरोप में श्री नरेश कुमार मंडल किसान सलाहकार, ग्राम+पंचायत:- औराय, प्रखण्ड- पुरैनी (मधेपुरा) को चयन मुक्त किया जाता है। उक्त चयन मुक्त पर जिला पदाधिकारी, मधेपुरा का अनुमोदन प्राप्त है। इसकी सूचना संबंधितों को दी जाय।

जिला कृषि पदाधिकारी
मधेपुरा

ज्ञापांक...781...../दिनांक...7-9-13.....

प्रतिलिपि:- श्री नरेश कुमार मंडल, किसान सलाहकार, पंचायत- औराय प्रखण्ड- पुरैनी (मधेपुरा) को सूचनार्थ एवं अनुपालनार्थ प्रेषित।

प्रतिलिपि:- प्रखण्ड विकास पदाधिकारी, पुरैनी/प्रखण्ड कृषि पदाधिकारी, पुरैनी को सूचनार्थ एवं आवश्यक कार्रवाई हेतु प्रेषित। उक्त किसान सलाहकार को पत्र तामिला कराकर तामिला प्रतिवेदन समर्पित की जाय।

प्रतिलिपि:- संयुक्त कृषि निदेशक, कोशी प्रखण्डल, सहरसा को सूचनार्थ प्रेषित।

प्रतिलिपि:- कृषि निदेशक, बिहार, पटना को सादर सूचनार्थ समर्पित।

जिला कृषि पदाधिकारी
मधेपुरा

6/9/13